# Table of Contents

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Planning Compact</strong></td>
<td>v</td>
</tr>
<tr>
<td><strong>Preamble</strong></td>
<td>vi</td>
</tr>
<tr>
<td><strong>Introduction</strong></td>
<td>Page 1</td>
</tr>
<tr>
<td>Background</td>
<td>Page 3</td>
</tr>
<tr>
<td>Historic Context</td>
<td>Page 4</td>
</tr>
<tr>
<td><strong>Planning Process</strong></td>
<td>Page 9</td>
</tr>
<tr>
<td>Planning Program</td>
<td>Page 12</td>
</tr>
<tr>
<td>Public Involvement</td>
<td>Page 14</td>
</tr>
<tr>
<td>Goals</td>
<td>Page 15</td>
</tr>
<tr>
<td>Analysis</td>
<td>Page 19</td>
</tr>
<tr>
<td><strong>The Plan</strong></td>
<td>Page 21</td>
</tr>
<tr>
<td>Planning Framework</td>
<td>Page 25</td>
</tr>
<tr>
<td>Alternatives</td>
<td>Page 27</td>
</tr>
<tr>
<td>The Preferred Plan</td>
<td>Page 30</td>
</tr>
<tr>
<td><strong>Recommendations</strong></td>
<td>Page 33</td>
</tr>
<tr>
<td><strong>Policies</strong></td>
<td>Page 57</td>
</tr>
<tr>
<td>Key Principles</td>
<td>Page 58</td>
</tr>
<tr>
<td>Strategies</td>
<td>Page 59</td>
</tr>
<tr>
<td>Land Use</td>
<td>Page 66</td>
</tr>
<tr>
<td>Implementation</td>
<td>Page 68</td>
</tr>
<tr>
<td><strong>Development Standards</strong></td>
<td>Page 73</td>
</tr>
<tr>
<td>Open Space</td>
<td>Page 75</td>
</tr>
<tr>
<td>Landscape / Screening</td>
<td>Page 77</td>
</tr>
<tr>
<td>Roadways</td>
<td>Page 83</td>
</tr>
<tr>
<td>Office Districts</td>
<td>Page 91</td>
</tr>
<tr>
<td>Town</td>
<td>Page 97</td>
</tr>
<tr>
<td>Town Residential</td>
<td>Page 107</td>
</tr>
<tr>
<td>Village Mixed Use</td>
<td>Page 115</td>
</tr>
<tr>
<td>Village Residential</td>
<td>Page 125</td>
</tr>
<tr>
<td>West Village-Edge</td>
<td>Page 131</td>
</tr>
<tr>
<td>West Village-Neighborhood</td>
<td>Page 133</td>
</tr>
<tr>
<td>West Village-Neighborhood Center</td>
<td>Page 135</td>
</tr>
<tr>
<td>Rural Residential</td>
<td>Page 137</td>
</tr>
<tr>
<td>Park Zone</td>
<td>Page 143</td>
</tr>
<tr>
<td><strong>References</strong></td>
<td>Page 144</td>
</tr>
</tbody>
</table>
MAPS

STUDY AREA
HISTORIC INVENTORY
PLANNING FRAMEWORK DIAGRAM
Alternative Plan I
Alternative Plan II
Alternative Plan III
PREFERRED LAND USE PLAN
NATURAL FEATURES MAP
SOILS
SEWER AND WATER SERVICE AREAS
THOROUGHFARE PLAN
LEISURE TRAIL DIAGRAM
UPDATED LAND USE PLAN: 2001
NATURAL FEATURES MAP
THOROUGHFARE PLAN
OFFICE DISTRICT
TOWN MIXED USE
TOWN RESIDENTIAL
VILLAGE MIXED USE
VILLAGE RESIDENTIAL
WEST VILLAGE-EDGE
WEST VILLAGE-NEIGHBORHOOD
WEST VILLAGE-NEIGHBORHOOD CENTER
RURAL RESIDENTIAL
PARK ZONE
ACKNOWLEDGMENTS

The planning staff would like to thank the people who generously gave their time by attending the numerous public meetings and sharing their views. We would also like to thank Pastor Mike Brown and Mrs. Clarabelle Harlan for their hospitality and allowing us to use the Franklin United Brethren Church for our meetings. Thanks also go to Bill Resch for providing many of the photographs used in this document, and to the New Albany Plain Township Historical Society for their help with the Historic Inventory Map.
Rocky Fork-Blacklick Accord - A Community Plan

Adopted by the Village of New Albany:
January 21, 1997

Adopted by the City of Columbus:
January 27, 1997

Original Panel
Doug Bump
Dennis Gore
Kevin Hoffman
Theresa Kempker
George Parker
William Schubert
Andrew Show
Warren Tyler
Cecil Walton
William Westbrook

Myers Schmalenberger, Inc.
Keith Myers
Pat Bowman
Tom Rubey

City of Columbus Planning Division
Nan Merritt
Beth Clark
Stephen R. McClary

Sasaki Associates
Fred Merrill
Dave Hirzel
Alan Ward

---

Rocky Fork-Blacklick Accord - A Community Plan Update 2001

Adopted by the Village of New Albany:
Update: January 22, 2002

Adopted by the City of Columbus:
Amendments: July 19, 1999
Update: December 17, 2001

2001 Implementation Panel
Doug Bump
Carl Broberg
Bill Carleton
Franz Geiger
Bill McKinney
David Olmsted
Steven Schwartz
Lynda Serafin
Andrew Show

Myers Schmalenberger, Inc.
Keith Myers
Jason Sudy
Aron Fraizer

City of Columbus Planning Division
Jon Pawley
Kevin J. Wheeler
Stephen R. McClary

---

Rocky Fork-Blacklick Accord - A Community Plan Update 2003

Adopted by the Village of New Albany:
Update: January 20, 2004

Adopted by the City of Columbus:
Update:

2003 Implementation Panel
Andrew Show
Bill Carleton
Ted Hardesty
Franz Geiger
Bill McKinney
Doug Bump
Dave Olmstead
Eileen E. Pewitt

Myers Schmalenberger, Inc.
Keith Myers
Jason Sudy
Aron Fraizer
Kathryn Meyer

City of Columbus Planning Division
Jon Pawley
Kevin J. Wheeler
Stephen R. McClary
Rocky Fork-Blacklick Accord
Planning Compact

Whereas; The Rocky Fork-Blacklick Accord is an initiative of the Village New Albany, the City of Columbus and Plain Township to establish long-range planning guidelines to manage future growth and development in the planning area; and

Whereas; The purpose of the Rocky Fork-Blacklick Accord is to protect, preserve and enhance the quality of life in all participating jurisdictions; Now Therefore:

We, the undersigned, do so agree to the following Planning Compact and by signing this document promise to faithfully strive towards its implementation.

Purpose: The Rocky Fork-Blacklick Accord Panel will strive to develop an Accord that will be adopted by participating jurisdictions as the official plan of the area.

Process: The planning process will be open and inclusive and will provide meaningful opportunities for the involvement and participation of groups and individuals. The planning process will also be a collaborative and cooperative process for all three jurisdictions. The development of the Rocky Fork-Blacklick Accord will be guided by a work program which will invite all three jurisdictions to participate by designating representative to serve on the decision-making body call the Rocky Fork-Blacklick Accord panel.

Commitment: The joint planning process implies equal opportunity, responsibility,

Village of New Albany:

[Signature]
Mayor Cathy Kardules

Date: 10 May 1995

City of Columbus:

[Signature]
Mayor Gregory S. Lashutka

Date: 16 May 1995
PREAMBLE

This unique and historic document reflects over a year’s work on the part of the Rocky Fork-Blacklick Accord Panel. The nine-member joint panel was composed of three representatives from the village of New Albany, three representatives from the city of Columbus, and three at-large members. This document reflects the best efforts and thoughtful analysis of the people chosen to represent the jurisdictions.

The Mission Statement

The Rocky Fork-Blacklick Accord Panel was formed to serve the public interest by development a long-term plan that will manage and guide future growth in the planning area while protecting, preserving and enhancing the community quality of life. The Panel’s charge was also to make thoughtful recommendations concerning the future implementation of the Accord guidelines.

The intent of this Accord is to bring a unified growth management plan to an area facing the pressures of development and change. This document was adopted in such a manner that it supersedes the local development codes in the planning area, recognizing that there may be some areas that are open for interpretation. It is intended that any such interpretation be made in the spirit of this Accord.
Through various forums and surveys, the community played an important role in the planning process. From the goals and objectives set forth by the community, the following non-negotiable principles were established.

- Maintain aesthetic character of the rural roads.
- Use open space as an organizational element.
- Use a compact form of development in the town and village clusters with defined edges such as greenbelts and natural corridors.
- Develop mixed use in town and village centers.
- Assure diversity in housing prices and types.
- Create a center focus that combines civic, cultural and recreational uses.
- Guarantee permanent protection of greenbelts, streams, creeks, woodlands, grasslands, wetlands and historical sites.
- Development in town will be located within easy walking or biking distance of other neighborhoods, schools, retail centers and transit stops.
- Development must pay its own way.

These principles can be achieved by implementation of this Accord. Since adoption, it is up to each jurisdiction to implement the recommendations within the Accord as agreed upon in the Planning Compact.
Blacklick Creek
INTRODUCTION

The Rocky Fork-Blacklick Accord is an initiative of the city of Columbus and the village of New Albany to establish long range planning guidelines to manage future growth and development within the defined planning area. The purpose of the Accord is to protect, preserve and enhance the quality of life in the participating jurisdictions.

As background for the plan, current conditions were evaluated and data analyzed to forecast development scenarios and community needs for the next fifteen years. For purposes of clarity, the year 2015 is used throughout this document to denote this frame of reference. This plan is intended to be elastic and changeable so that it may grow with the planning area.

The Rocky Fork-Blacklick Accord is named after the two most prominent creeks that extend through the study area. The word, “Accord,” was chosen to represent the consensus that the planning process sought and the plan itself represents.
The Rocky Fork-Blacklick Accord planning area is bordered by Delaware County on the north, a portion of Morse Road on the south, Kitzmiller Road and Licking County on the east, and Hamilton Road on the west. The planning area excludes territory south of the New Albany Expressway and west of Kitzmiller Road.
Background

The planning area encompasses 11,285 acres, approximately seventeen square miles. At the time of this planning process, fifteen hundred acres were zoned for industrial and commercial uses, 700 acres were in flood plain, 800 acres were golf courses and 2,060 were developed as residential uses. There were 6,225 additional undeveloped acres.

According to the Census, the 1990 population in the planning area was approximately 3,856. The total projected population in the planning area in the year 2015 ranges from 20,000 to 26,000 including the current population, depending upon the rate and type of development.
Historic Context

The first known inhabitants of this area were the Mound Builders. These Adena and Hopewell peoples lived in the area from 800 B.C. to about 1500 A.D. and then disappeared. Around 1700, the Delaware, Wyandot, Seneca, Ottawa, Erie, Iroquois, Mingo, and Shawnee tribes populated the dense forests in and near the planning area. Non-native settlers came to the area about 1800.
In 1834, a carpenter named Noble Landon bought forty acres of land in Plain Township where the roads to Delaware, Granville and Worthington intersected. The following year, he built a tavern and hotel on the southeast corner of the present Main and High Streets. William Yantis owned land on the west side of the street. He was a harness maker who also practiced medicine. In 1837, Landon and Yantis founded the town of New Albany and platted 72 lots. The Village was incorporated in 1856.

The early settlers were German, Scotch-Irish, Scotch, French, Dutch, Italian, African, and British. They were very involved in their government, serving as justice of the peace, county commissioner, and county auditor. In fact, in 1922, Mrs. E. Babbitt presided over one of the first town councils in the state comprised of women.

Yantis, Taylor, Babbitt, Doran, Ogden, Landon, Beecher, Goodrich, Schleppi, Miller, Swickard, Bevelhymer, Alpach, Zarley, McCurdy, Cavendish, McElwee, Ogden, Wilkin and Goodheart are some of the early family names recognizable as street or place names today. Some of the descendants of the early families continue to live in the area.
Historic Inventory

1. 1836 United Brethern Church (Lion’s Club) Central College Rd.
2. 1925, New Albany Plain Twp. School, North High St.
3. Albright School, 5549 Walnut St.
4. 1900’s, Butsko House, 8189 Bevelhymer Rd.
5. 1861, Pleasant Hill School, 6730 Kitzmiller Rd.
6. 1850, Doran House and Barn, 6851 Bevelhymer
7. 1872, Science Hill School, 4243 Kitzmiller Rd.
8. 1893, Doran, 5462 Babbitt Rd.
9. Smith Cemetery, Walnut St. & Lee Rd.
10. Wagnor Cemetery, Central College Rd.
11. Smith Burying Ground, Route 62
12. Old Burying Ground, Reynoldsburg-N.A. Rd.
15. 1840, (Bobo rebuilt in 1864) Ranney, 9-11 South High St.
16. 1870, H.H. McCurdy, 15 South High St.
17. 1862-1870, Beecher, 97 West Main St.
18. 1852-1856, McCurdy, 6558 Dublin Granville Rd.
19. 1856, Ealy, 6359 Dublin Granville Rd.
20. 1863, Lorenzo Taylor, 5526 Dublin Granville Rd.
22. 1856-1872, Phelps House, West Main St.
23. 1851 Dennis Strait, 7519 East Dublin Granville Rd.
24. 1861, George Clouse, 8370 Clouse Rd.
25. 1848, Archibald Smith, 6320 Kitzmiller Rd.
26. 1854, Wilson, 7600 Central College Rd.
27. 1880, Triplett, 7206 Central College Rd.
28. 1896, Boehm, 6224 Central College Rd.
30. 1880’s, Tippett, 11681 Johnstown Rd.
31. 1905, Anderson, 11428 Johnstown Rd.
32. Babbitt School, 5782 Babbitt Rd.
33. 1880, Buchwalter, 7950 New Albany Condit Rd.
34. 1875, Cubbage, 7563 Schleppi Rd.
35. 1867, Brooks, 7724 Schleppi Rd.
36. 1901, Schleppi, 6040 Walnut St.
37. Althouse, 5474 Walnut St.
38. 1868, Alspaugh, 5474 Walnut St. (Rose Taylor Dryer Museum)
39. 1918, Bevelhymer, 7420 Walnut St.
40. 1885, Schott, 8000 Schott Rd.
41. 1835-36, Daniel Swickard, 4695 Harlem Rd.
42. Early 20th. Century, Ulrly, 4653 Reynoldsbury-N.A. Rd.
43. Swickard Woods
PLANNING

PROCESS
An Invitation...

ROCKYFORK-BLACKLICK

ACCORD
A COMMUNITY PLAN

please join us
as we begin
an important process
for our community...
PLANNING PROCESS

The planning process for the Rocky Fork-Blacklick Accord began on October 17, 1994 when Columbus City Council approved the resolution calling for joint planning between the city of Columbus and the village of New Albany. This process was an outgrowth of negotiations between the city and the village immediately preceding the Plain Township-New Albany merger vote. The merger was defeated leading to an expansion of the New Albany sewer and water contract areas and commitment by Columbus and New Albany to begin a joint planning process.

The Trustees of Plain Township were invited, but decided not to participate in the Accord. Therefore, the Accord applies only to land within the planning area that annexes to the city of Columbus or the village of New Albany.

The Accord is a joint planning initiative of the village of New Albany and the city of Columbus establishing long range guidelines to manage future growth and development in the planning area. This process is unique in that it involves two municipalities who, by voluntary agreement, have planned equally for each other’s future within the planning area. This process arose out of a recognition that this area will be distinctly different in the future and that a cooperative, collaborative planning process was in the best interest of both municipalities.
Planning Program

In May 1995, Columbus and New Albany municipal councils adopted the work program for the Accord. The purpose was to assure that the Village and the City work together to plan for the area in a timely manner. The scope of the phased work program included gathering information, analyzing data, setting goals and objectives, and finding ways to implement the guidelines to accurately reflect the community goals. Because growth pressures were already affecting the planning area, an eighteen-month timetable was established.

- Phase One entailed the announcement of the process, interviews, surveys, a design workshop, and public forum. Out of this first phase came the vision, goals and objectives used to guide the rest of the plan.

- Phase Two consisted of appointing a committee to oversee and guide the process, presentation of the Phase One results, data collection and analysis, and the interim report.

- Phase Three used the results of Phases One and Two of the plan to develop the Accord. Elements of the plan include land use, transportation, public facilities and services, and open space guidelines.

- Phase Four consisted of the review of the draft Accord by the appropriate advisory bodies adoption by Columbus City Council and Village of New Albany Council.
WELCOME

ROCKY FORK
BLACKLICK
ACCORD

OPEN HOUSE
In Gym
Public Involvement

In order to have a successful plan, it was crucial to invite participation by the whole community. The public process involved interested and affected individuals, organizations and businesses participating constructively in the decision-making process. The Accord benefited from a wide range of activities that involved the community:

• The concept for the planning area was presented at New Albany Founders Day in May 1995. A few months later, an open house was held to acquaint the larger community with the idea of a joint plan and to gather information concerning community desires and goals. The planning staff held office hours in the planning area one day each week for seven weeks to bring the planning process to the community.

• A survey of 2,263 households asked for information regarding concerns, ideas, planning preferences, visions, and goals. The results of the survey showed that a majority of respondents were concerned about the loss of rural character, protection of natural resources, quality schools, increased traffic, the need to develop a growth management strategy, and finding a way for development to pay for itself.

• After the planning team gathered and analyzed data, the first community forum was held. Baseline information about the community was presented. This forum was a participatory, interactive workshop. Those who attended defined the goals and objectives for the planning area. Those goals became the framework for the plan. The community asked for a strategic plan that would be unique in this locale. The participants felt strongly that this plan should not be a typical suburban plan; rather, it should preserve the small town rural character of the area.
Goals

The goals identified by the community through the survey and community forum:

- Protect natural resources: creeks, wooded areas and open space.
- Achieve a balance of residential and commercial development.
- Provide high quality schools.
- Develop more parks.
- Develop a long-range growth management strategy.
- Produce clearly defined development and zoning regulations.
- Produce plans to finance services and schools.
- Development must pay for itself.
- Offer a choice of housing types, styles and prices.

As part of Phase Two of the work plan, the city and the village appointed a nine-member Panel, consisting of three representatives from the city of Columbus, three from the village of New Albany and three at-large representatives. The staff of the Panel consists of the consulting firm of Myers Schmalenberger and representatives of the Columbus Planning Division on behalf of the city of Columbus. The Panel’s mission was to translate the goals and aspirations of the community into a seamless plan that can be implemented as the basis for all future development in the planning area.
Good schools are a critical part of the community vision. A school can be the heart of a neighborhood, village or town. A school can act as a community center of activity. Assuring access to quality education can mean lifelong learning and lasting value for everyone in the community.
The Panel began meeting in September 1995. The first meeting addressed goals and objectives identified by the survey and the community forum in July 1995. The Panel determined that the most important goals are to retain the rural character, expand the tax base, protect the natural features, guide development, provide diverse housing prices and types, and provide good schools. The Panel divided the goals into distinct areas of focus:

- Rural character and natural features are critical elements of the quality of life in the community. The objectives are to conserve and preserve the rural atmosphere, protect and preserve the open space and reduce and control traffic impacts.

- Expanding the tax base requires attention to the structure of the municipalities’ infrastructure needs and costs, fiscal health and implementation strategies. The objectives are to diversify the tax base, have development pay its own way, balance development and open space, use growth management techniques for orderly growth, time infrastructure development, define zoning and development regulations, and provide high quality schools.

- The goal for diversity centered on creating a community where a variety of choices are available to everyone. The objectives are to assure a diversity of housing types, styles and prices and a variety of commercial and office uses.

The Interim Report was presented to the community as the culmination of the first two phases of the Accord work plan. This report reviewed the vision and goals that resulted from the public input, as well as the maps depicting land use, flood plain, natural features, and demographic data.

The second Community Forum focused on presenting the Panel’s recommended land use plan to the community. Other options and alternatives were discussed, and the rationale for the recommended alternative was given. Public comment was encouraged and received.
Analysis

The planning area is experiencing tremendous growth pressure which is expected to continue into the future. The new, large office and retail complex at Morse Road and I-270 will have direct housing, employment and transportation impacts in this area. To a lesser extent, the surge in development in the Polaris area will also influence the planning area. Maintaining a balance of commercial and residential use is an important factor for the economic health of the area. Attracting more commercial investment and generating a diversified tax base is necessary to offset the costs that residential development brings. Therefore, a growth strategy that attracts and retains a diversified tax base is important to both the Village and the City.

Economic Base

Approximately 1,500 acres within the study area are within the office, light industrial and commercial districts. At build-out, the 1,500 acres would accommodate 9,105,104 gross square feet of office, light industrial and commercial space. This amount of space would accommodate 18,211 jobs, assuming two employees per 1,000 square feet.

The community requested that there be no regional retail centers in the planning area, only neighborhood retail. The neighborhood retail calculations are based upon planning standards that equate a population range of 7,500 to 40,000 with retail development of 30,000 to 100,000 gross square feet. The standard for the maximum size for a neighborhood center is 30,000 to 75,000 square feet, usually divided among five to 20 stores. Required parking spaces range from four to six per 1,000 gross square feet.
THE PLAN
Cluster Development – Conceptual Sketch
THE PLAN

In Phase Three, the Panel discussed the available data and reviewed alternative long-term growth plans. This information was distilled into conceptual land use plans. The translation of goals and objectives into land use plan alternatives was a crucial step in defining which regulatory and administrative structures must be in place before a plan could be adopted and implemented.

In January 1996, the Panel participated in a presentation and discussion of the Planning Framework and the Alternative Long Term Growth Plans. The planning framework established the basis for three conceptual land use plans. The Panel considered the alternative plans, each reflecting the goals and objectives of the community to varying degrees. The Panel developed a fourth alternative that best fit the community vision.
Planning Framework

The underlying framework for the plan is derived from site specific considerations as well as generally applied principles of planning. In the order that they appear in the legend of the framework diagram, the following is a description of how each consideration applies.

Gateways
Development and land values are influenced to a great extent by access and visibility. In a locale where roadways create access and permit visibility, interchanges off the New Albany Expressway create the principal “gateways” to the planning area.

Natural Corridors
Preservation of open space and the character it created is an important goal of the plan. The rural roads and the natural stream corridors provide a continuous area of open space with multiple functions including flood plain protection, habitat protection, locations for leisure trails interconnecting parts of the site, and visually coherent and significant areas of undeveloped land.

Maintaining open space along rural roads helps preserve the rural character of the village. It is the view from the road as experienced by residents and visitors alike that defines the rural character for those who are not active users of the land. The plan also designates a natural corridor of varying width along Rocky Fork Creek, Sugar Run, and Blacklick Creek. This corridor will preserve and protect the area’s most sensitive natural features. The buffers created along the rural roads and the riparian corridors will create an open space system that provides aesthetic and functional benefit to the community.
Flood Plains

The location of flood plains within the study area is a critical element of this plan. The protective and environmental function of a flood plain is greatly impaired when it is developed with structures and impervious surfaces.

Node

A node is a cluster of community-oriented uses and facilities typically within walking distance of a significant portion of the residences. A preferred site for community facilities such as schools, civic buildings including churches, and parks and open space, is within neighborhood nodes. By clustering these uses, a center or community node is created that can help provide a sense of community structure that is not otherwise present in a typical suburban subdivision.

Ten – Minute Walk Radius

Around each node, a ten-minute walk radius represents the distance most people are willing to walk for errands, to get to school, and to get to a neighborhood recreation area. This is a distance of approximately one-half mile or 2,600 feet. Designation of this radius is a device for illustrating a preferred scale for a neighborhood around a node of community facilities. Although the automobile will remain an important means of transport within the community, concentration of housing at the highest permitted densities within these distances from the node will increase the use of alternative means of transport within the planning area.

Potential Commercial Uses

As noted in the description of gateways, the land along the New Albany Expressway intersections have the greatest office and commercial value. For this reason, and because residential uses would not be as desirable in these locations, the land adjacent to each interchange is indicated as desirable for office/ commercial uses.
Alternatives

The Community Examined Three Alternative Land Use Plans:

Alternative I: Town and Open Space Plan

- Protects the open space.
- Retains rural character.
- Provides a mix of housing types.
- Is economically self-supporting.
- Creates internal roadways.
- Clusters development.
- Supports pedestrian and bicycle use.
- Supports both auto and transit use.
Alternative II: Real Estate Plan

- Is a traditional suburban pattern.
- Has much less aggressive environmental and rural protection.
- Maximizes office, manufacturing, research and development.
- Favors office park “campus” plans.
- Retains and widens existing roadways.
- Creates new roads of suburban dimensions.
- Contains tall buildings.
- Does not facilitate pedestrian movement throughout.
- Relies heavily on automobile transportation.

Alternative III: Balanced Plan

- Creates mixed-use towns and villages.
- Creates a town center.
- Creates significant, integrated open space throughout.
- Seeks to balance interests of community and development.
- Creates areas for civic amenities.
- Identifies locations for varying densities and housing types.
- Upgrades existing roadways and connect to regional system.
- Supports pedestrian and bicycle use.
Preferred Land Use Plan: 1997
The Preferred Plan

The first three plan alternatives were designed to highlight different approaches to community planning. The preferred plan was created as a combination of the best of the three other alternatives. The following description of the preferred plan addresses the ways in which the plan achieves the goals of the community for future development.

Open Space / Retention of Rural Character

The plan creates a coherent, connected, and usable open space system by combining three basic strategies. They are protection of natural resources, protection of rural character, and creating an open space plan by clustering development.

Protection of natural resources, including creeks, wooded areas and open spaces, is achieved by identification and protection of stream corridors as primary elements of the open space network. Rocky Fork and Blacklick Creeks are at the centers of 300-foot corridors, and the Sugar Run a 200-foot corridor.

The goal to protect the rural character of the community is addressed by the protection of a significant corridor of open space along the existing rural roads as well as by the stream corridor protection.

In addition to the stream corridors and rural roadways, the plan creates open space within the developed areas by clustering development onto lots with specified frontages and developable areas. By requiring that open space created in this way be interconnected with the other open space, the usefulness of the space for aesthetic, recreational, hiking, biking, and habitat use is further enhanced.
Traffic Management

A simple organizing structure of roadways connected to the regional highway network and interconnecting within the community provides for vehicular movement. This network significantly limits the need for widening existing rural roads, thus retaining their desirable rural character.

Land Use Structure

The land use plan divides the residential community into a town, five village, and rural residential areas. In addition, there are office/commercial areas adjacent to highway interchanges. This division of the land into units of development types will avoid the uniform distribution of suburban development that characterizes much of the Columbus metropolitan area. It provides for a significant amount of well located commercial land that will contribute to the community tax base. Additionally, a mixed-use area within the town will provide sites for a variety of commercial, retail, and higher density residential uses. The land use plan creates the basis for a mix of housing densities, types, and styles in response to the diverse markets that seek new housing in the area. This structuring of land uses also provides the underlying basis for development and zoning regulations that will be used in the review and approval process for development within the community.

Provision Of Civic Facilities

The land use plan for the community identifies locations for a town and five villages. It is intended that within these concentrations of development there will be community centers with necessary school sites and park sites as well as other civic structures such as governmental buildings, public service (police and fire or public works) buildings, and churches. The town and villages were sized to insure that a significant number of homes are within a ten-minute walk of these centers. Schools, parks and civic facility sites will be created largely as part of the adjacent development. It is these facilities that will create the focus for town and village centers.
RECOMMENDATIONS
Natural Features Map
Environmental Concerns

According to the Ohio Department of Natural Resources, there are two endangered species within the planning area. In addition there is one potentially threatened species and one that may be endangered but with no official state status. The endangered species are (1.) the Blacknose Shiner (notropis heterolepis) and (2.) the Golden-winged Warbler (vermivora chrysoptera). (3.) The Butternut tree (juglans cinerea) is potentially threatened and (4.) the Bigeye Chub (notropis amblops) is listed but has no official state status. Their habitat locations should be protected. By protecting the creek corridors with generous easements, the habitat of these fish, birds and trees will also be protected.

Recommendation:

Efforts should be made to preserve the habitat of these species. Working in conjunction with local, state or national conservation groups, a community oversight group could closely monitor these areas for changes. Groups such as The Nature Conservancy can help communities acquire endangered species habitat and critical open space.
Open Space Acquisition Strategies

A preservation and conservation easement program helps to protect historic and architecturally significant buildings and their settings, scenic areas, natural resources, and environmentally sensitive sites. The costs of such a program may be significantly lower than buying properties outright to protect these valuable resources, particularly when easements can be acquired by donation.

An easement program enables a tax-exempt, charitable organization or public agency to protect buildings or land against potential adverse changes or development. An easement assures a measure of protection for a property without burdening an organization with the greater costs and responsibilities of full ownership. The property remains in private hands and on the local tax rolls, with one owner enjoying the use of the property, subject to the restrictions delineated in the easement document.

In addition to providing substantial public benefits, easements often benefit the property owner. Most property owners are unaware they can protect their land or buildings from changes made by others once they have sold or bequeathed their property. An easement legally establishes the owner’s wishes with regard to future treatment of the property and can be individually designed to match the needs of the owner and the characteristics of the property. Furthermore, an easement donation may qualify the donor for various tax savings.

The Ohio Conservation Foundation, the Nature Conservancy, Ohio Department of Natural Resources, and the National Trust for Historic Preservation are important sources of information.
Parks & Open Space

Community growth creates a need for more parks and open space. The planning area is already in need of more usable open space and active recreational facilities.

Recommendation:

Undeveloped land is for sale. The community should seize this opportunity to choose where and how parkland and open space is developed. A concerted land acquisition program involving both municipalities would be an important gift to future generations.

Because of continued development pressure in the planning area, it is important to continue planning for open space acquisition. The formation of an environmental commission to look after the environmental concerns of a community is the ideal. Its focus might include streams, woodlands, wetlands, and grassland protection and preservation; open space and greenways acquisition; wellhead protection; and erosion control. A similar strategy could apply to historic sites as well.

Subcommittees of the Planning or Development Commission can also function in this role. Continued oversight for what the community requires currently and in the future is vital to having appropriate open space. A description of strategies for each locale designated for easement, deed restriction, donation, exchange or sale should accompany the Land Use map. In this way, the community can review the map and strategies when a site comes to the commission for review.

The National Recreation and Parks Association recommends that a minimum park system be composed of a core system totalling 6.25 to 10.5 acres of developed parkland per 1,000 population. That means if the population in 2015 is assumed to be about 26,000, and assuming ten acres per 1,000 persons, the community should have at least 260 acres of developed parkland.
Categories of Projected Need

- Mini-parks are calculated at one acre or less. At .5 acres per 1,000 persons, 11.5 to 13.25 acres of mini-parks should be located within neighborhoods and built within the development.

- Playgrounds and neighborhood parks are calculated at 5 to 15 acres at two acres per 1,000 persons. This yields a range from 46 to 53 acres located in neighborhoods, built as part of the development, and contiguous with other neighboring development open space.

- Community parks are calculated at 25 or more acres at five to eight acres per 1,000 persons. This yields a projected need of between 15 to 212 acres of community parkland. This formula assumes a minimum of four parks in public open space donated by development if possible.

Many cities have approved parkland dedication ordinances to provide parks and open space. Parkland dedication can be required as part of the subdivision process. A dedication requirement can be based on a formula incorporating overall project size, number of units and subsequent density. The municipality and the developer determine what portion of the site to reserve as parkland. If no suitable site exists, the municipality may require payment in lieu of dedication. The money is then spent on acquisition and/or development of parks, greens or open space. This allows the municipality to avoid acquiring inappropriate sites and provides the opportunity to plan where parks and open space should go.

A successful parkland dedication ordinance is impact-generated and must observe a direct link between dedication or payment requirements and the benefits received. A payment required should be used for open space or parkland in the planning area. The ordinance should provide mechanisms for flexibility, including the potential for a payment in lieu of land dedication.
Wetlands

Wetlands are protected by Federal and State law. Wetlands are assets to the community and region, serving as critical habitat for fish and wildlife, endangered animals, and rare plants; water quality maintenance; flood and storm damage protection; groundwater recharge and surface water supply.

Recommendation:

The State of Ohio can assist the community in the protection of wetlands through land acquisition, land management, and surplus property disposal as well as financial assistance. The location of known wetlands in the planning area is shown on the Open Space and Flood Plain Map.

Woodlands

The preservation of woodlands is critical to the over-all quality of life in this community. Although many hundreds of acres of trees have been cleared since the founding of the area, many acres of woodland remain and deserve preservation.

Recommendation:

Allow flexible lot dimensions to encourage siting buildings in a way that protects the natural environment. Allow and encourage narrower-than-usual roads in residential areas to preserve the woods that are a part of the rural character in the area. Rural road easements are another way to preserve the tree-lined roads.
Streams and Creeks

Protection of the natural flood plain is important to the health and safety of the community. These stream and creek corridors are an essential element of the natural drainage system. Development in these corridors reduces storage capacity resulting in increased flow rates and downstream flooding. Moreover, creek and stream corridors often reflect other environmental values such as animal habitat, which should be protected by development limitations.

The flood plain should be used as open space. Respecting natural drainage patterns and not building in these areas avoids costly problems associated with replacing septic systems, wet basements and sagging foundations. Protection of the flood plain can improve surface water quality and hasten drainage. Minimizing impervious surfaces within the planning area also hastens storm water runoff absorption and prevents localized flooding.

Recommendation:
Allow no development within the 100-year flood plain except for open space or recreational use. Allow credit toward the open space or parkland dedication requirement for flood plain left in its natural state. Respect natural drainage patterns throughout the planning area. Encourage retention basins as a way to control runoff and prevent localized flooding only if the natural drainage pattern of the area cannot handle the projected storm water runoff. These basins can be a focal point in developments or integrated into the natural landscape.
Storm Water

Experience shows that most of the more serious flooding situations are created. Usually, this occurs from conveying more storm water to a given area than can be carried away. This leads to ever-increasing flooding problems unless well conceived cooperative storm water drainage and floor control programs are undertaken throughout the planning area.
To reduce runoff these policies should be considered:

- Cluster development to reduce impervious surfaces, reduce runoff and pollutants.

- Maximize porous surfaces that allow for natural drainage.

- Control the amount of impervious surface that does not allow for drainage.

- Require submission of a master drainage plan prior to development.

- Storm water runoff rate should be controlled within the development prior to its release to downstream properties.

- All storm water drainage facilities within a development should be designed to have capacity and depth to serve the total tributary area.

- All proposed developments with a runoff rate greater than that for which the downstream system has capacity should be required to control the rate of storm water discharge.

- A system for the upstream tributary area must extend through the development.

- It is the responsibility of the property owner to not change or alter any drainage course, ditch or drainage system on their property that will damage or cause flooding to adjacent upstream or downstream property owners.

- All developments having existing controls located downstream from the site should be required to control the discharge flow rate of storm water to that rate which existed prior to development.
Soils

Soils derived from glacial till materials contain substantial amounts of clay and soil drainage is often poor. The Soils Map confirms significant areas of hydric soils in the planning area. Pewamo Silty Clay Loam, Montgomery Silty Clay Loam and Sloan Silt Loam are hydric soils found in the planning area. Hydric soils are an indicator of the presence of wetlands. Three conditions are necessary for a site to be considered a wetland under Federal law. In addition to the presence of hydric soils, the site must exhibit hydrology typical of wetlands and plants that require a waterlogged environment for at least part of their life cycle. In undrained areas with hydric soils, if the sites hydrology and plant cover indicate the presence of wetlands, it may be illegal to drain, fill or modify the site without approval from the United States Army Corps of Engineers. The presence of hydric soils means that in those hydric areas, water does not move downward through the soil very fast. Instead it tends to pond on the surface until infiltration. Many hydric soil types exhibit a high water table. The ponding associated with hydric soils serves as a source of ground water recharge.
Water Quality & Storm Water Management

Impacts of conventional types of development and large lot subdivisions include increased effluent and pollutant runoff from impervious surfaces, discharge from poorly managed sewer systems and pesticides, and nutrient runoff from landscaped areas. These accumulated effects of development have been shown to have potential for significant stream degradation and threaten endangered species found in the creeks.

Water quality in surface water bodies and underground aquifers is sensitive to the quality and quantity of runoff. A system wide storm water management system can manage the quantity of water discharged into a receiving body; however, the quality of the discharge is not necessarily controlled through detention or retention facilities.

Recommendations:

Local pollutant source control programs can be effective in the protection of the aquifer and groundwater. Pollution prevention at the source of pollution is the most direct technique. Public awareness programs directed at increased consciousness of what can contaminate the local aquifer can offer solutions to correct the contamination problem. Programs should include goals and a timetable for cleanup and remediation of landfills, gasoline stations, road salt stations, sites storing chemical materials, manufacturing sites, abandoned wells, old oil and gas wells, animal waste, agricultural chemicals, and old or damaged residential septic systems. Runoff or leaching from these sources can carry high concentrations of dissolved solids, pathogens, nitrates and other contaminants into creeks, streams and groundwater aquifers.
The community should have a short term and long range plan to address the local water quality issue. Involvement of businesses, homeowners, schools, libraries and local conservation groups is key. Many state and local agencies such as the Ohio Department of Natural Resources, the Nature Conservancy, The Ohio State University Extension Office, Franklin Soil and Water Conservation District and the city of Columbus Division of Water can offer assistance as well.

Cluster-style development is another tool that can be effectively used to protect the groundwater resource within the study area. Cluster developments are a practical and economically viable type of sustainable development that can minimize the negative effects of development while preserving open space.

Development activity, storm water management and agricultural runoff should be managed to maintain existing stream quality. Careful attention to the type, amount and timing of the application of chemicals and fertilizers to lawns and golf courses can make a significant difference in ground water quality. Repairing or replacing aging or dysfunctional septic systems will also enhance water quality in the planning area.
Historic Sites

Historic sites of note are located on the historic inventory map on page 6. A guide to these sites can be found at the New Albany-Plain Township Historic Society building in the Kern-Harrington House at 107 East Granville Road.

Few of the original homes and businesses in the planning are still standing. Efforts should be made to conserve and preserve the remaining buildings. The New Albany-Plain Township Historical Society would be the obvious choice to oversee the preservation and acquisition of historic and important cultural resources.

Recommendation:

Historic resources such as remnants of stone fences, barns, outbuildings, footbridges, cemeteries and other historic structures and sites should be preserved and integrated into the site design or preserved by the private property owner. The relocation of historic structures should be discouraged unless it is the only option for their conservation. Local state and national historic preservation groups can be helpful in assisting with acquisition and conservation of historic structures and landscapes.
Schools

Two school districts service the study area: Plain Local Schools and Columbus Public Schools. The need for neighborhood-centered schools will grow as the community grows. Plain Local School officials have identified the following student-per-residence ratios as a measure of potential student enrollment. When multiplied by a projected 7,000 residential units (the estimated additional number of housing units within the planning area), the student population yield as follows:

<table>
<thead>
<tr>
<th>Grade</th>
<th>Students</th>
</tr>
</thead>
<tbody>
<tr>
<td>Elementary (K-5)</td>
<td>3290 students</td>
</tr>
<tr>
<td>Middle (6-8)</td>
<td>1330 students</td>
</tr>
<tr>
<td>High (9-12)</td>
<td>1470 students</td>
</tr>
</tbody>
</table>

Using the planning standard of one elementary school per 1,000 families (470 students on a site of ten acres), seven elementary schools would be required in the planning area. Assuming one middle school per 4,000 families (800 students on a site of 20-25 acres) would require two middle schools. One high school per 8,000 families (1,200 students on at least 80 acres) indicates the area could require either an additional high school or expansion to the existing school.

Recommendation:

Ideally, an elementary school should be within safe, easy walking distance of all residential neighborhoods. Neighborhoods should be focused around schools and parks. All development should dedicate land in the neighborhood center for a school and/or park site before development occurs.
Fire, Police, and Emergency Services

Optimum response times for police, fire and emergency services determine the probable locations of those services. Depending on the population growth toward the north of the planning area in the next twenty years, the probable location of a combined fire and police station would be in the vicinity of Walnut Street and State Route 605. This would complement the fire and police facility within the village center.

Recommendation:
Combining safety services into a single facility can mean a substantial savings to the community. In the near future emergency medical services will be located in each fire station throughout the county.
Sewer & Water Distribution

The city of Columbus and the village of New Albany have signed a sanitary sewer agreement plan under which sub-areas in the planning area would be annexed into either Columbus or New Albany. Sub-area A is the exclusive expansion area of the city of Columbus. Sub-area B is the exclusive expansion area of the village of New Albany.
Utilities

The city of Columbus Capital Improvements Program (CIP) includes no additional sewer or water extensions for the planning area in the near future. However, the CIP budget is reviewed on a yearly basis and could be revised if development pressure is sufficient to warrant a change. Where sewer and water services are available, development follows. A new water tower will be necessary north of Walnut Street in the near future to improve service to the surrounding area.

Transit

Environmental and economic costs of operating individual vehicles are increasing. As growth occurs over time, it will become necessary to expand the current transportation options to provide an integrated, safe and efficient system for the movement of people and goods. Cost-effective infrastructure alternatives should be explored.

Recommendation:

As with any growing community, the need for several different transportation options can lessen the traffic impacts. Bus stops should be conveniently located within walking distance of neighborhoods, parks, schools and neighborhood centers. A leisure path should connect one development with another, neighborhoods with schools, parks and neighborhood centers. A community shuttle loop should be considered that could be used to connect neighborhoods, schools, parks and retail areas.
POLICIES
Key Principles

The Panel developed ten non-negotiable key principles that form the framework for the strategies, standards, and policies of the Accord and reflect the goals of the community.

1. Maintain aesthetic character of rural roads.

2. Use open space as an organizational element.

3. Use a compact form of development in town and village clusters with defined edges such as green belts and natural corridors.

4. Develop mixed uses in town and village centers.

5. Develop a diversity in housing prices and types.

6. Create a center focus that combines civic, cultural, and recreational uses.

7. Create an ample supply of squares, greens, parks and landscaping.

8. Guarantee permanent protection of greenbelts, streams, creeks, woodlands, grasslands, wetlands and historic sites.

9. Development in town must be located within easy walking or biking distance of other neighborhoods, schools, retail centers and transit stops.

10. Development must pay it own way.
Strategies

The following strategies should function as policies for guiding development and community growth:

1. Development should be compatible with the rural landscape.

2. Higher density residential should be located adjacent to open space.

3. Preserve the natural features.

4. Retail development should be community based.

5. Developers should be encouraged to mix uses and housing types where appropriate.

6. Historic and cultural resources should be protected and preserved.

7. Scenic qualities along roadways should be maintained.

8. Rural character of the land along regional roads should be maintained.

9. Density bonuses and design flexibility are encouraged to allow cluster development.

10. Neighborhood commercial uses should be confined to the community centers or plazas.

11. Future development should have adequate facilities such as parkland, schools, and police protection, to support the new development.

12. Land that has direct access to the expressway should be designated for light industry, office or commercial use.
The Rocky Fork-Blacklick Accord is a land use strategy for the planning area through the year 2015. Many factors influence the rate and type of development. Population increase or decline, technological advances, resource scarcity, political climate, or shifts in the regional and national economy can effect local growth. Throughout all the phases of growth, it is crucial that development be planned and infrastructure be in place as development occurs. This infrastructure is the physical framework of a community.

Timing is a significant part of the design for the Accord. Certain elements are important to the basic structure of the plan and must be addressed first. These strategic elements are: maintenance of rural road character, preservation of natural features, and protection of streams and creeks. Other strategies such as acquisition of open space along the greenways, construction of active parks, and construction of neighborhood schools are more long range in nature because they require certain population densities or initiatives that are not directly a part of this plan.
The Rocky Fork-Blacklick Accord is structured by three basic components: roads, open space, and land use.

Roads
The road system will provide a rational framework of access between areas within the town and to the regional highway network (New Albany Expressway). It provides the “skeleton” upon which the land use plan was built. The roadway network will consist of a hierarchy of road types including arterial roads, rural roads, collector streets, sub-collector streets, access streets, and service lanes. This network will become part of the Thoroughfare Plan of the two jurisdictions. It will be implemented as part of private development projects to the greatest extent possible, supplemented when necessary by public street improvements.

Leisure Trails
Leisure trails make movement around and through the area easy and pleasant, link the area north of the expressway with the area south of the expressway, encourage alternative forms of travel other than by automobile, and make accessible the natural and historic heritage of the community. These connections allow children and adults to safely bike or walk to schools, the library, the villages, other neighborhoods and the town.

The jurisdictions can make this trail system as simple or as complex as they choose. The system can also be expanded. As land becomes available through easements, deed restrictions or outright purchase by the jurisdictions, more linkages can be created. Natural and historic guides to the trails can be available at the library, schools and historical society. Service clubs and schools can institute Adopt-a-Trail programs. Additionally, schools can use access to the historic and natural areas for art, history and science classes.
Leisure Trail Diagram
Open Space

The open space structure will create an interconnected system of publicly accessible land that provides a visual amenity, paths for walking and biking, land and corridors for wildlife. Recreational open space for active use, i.e. field sports, tennis, swimming, etc., as well as civic open space (a town green, for example) are in addition to this community-wide open space and are the subject of guidelines for the residential land uses. The two primary types of community-wide open space are stream corridors and rural road corridors.

Stream Corridors

Stream corridor open spaces are 300 foot-wide strips (150 feet to each side of the centerline of the stream) of land following the centerline of the Rocky Fork and Blacklick Creeks. In addition, there is a 200 foot-wide corridor designated along the alignment of Sugar Run. This open space would remain in, or revert to, a natural state. It would be created by a combination of development restrictions created by wetland and flood plain protection regulations, space that results from the development of abutting residential and commercial projects, and from the public acquisition of the space.

Rural Roadways

Rural roadway open spaces are 500 foot-wide “no build” corridors along rural roads in areas where homes do not currently exist. For an area within 250 feet to either side of the centerline of designated roads, the land would be preserved in woodlots, grassland, or farmland depending upon existing conditions and abutting uses. This open space would be created by a combination of space created as part of an abutting development and, where necessary, public acquisition of the space.
Preexisting zoning represented by hatching.
Land Use

The planning area is divided into four land use districts: Office, Town, Village, and Rural Residential. Additionally, the northern sector is designated as a Park Zone. It is assumed that each jurisdiction will incorporate these districts and related guidelines into their regulatory framework as necessary and appropriate.

Office District

This district responds to the values created by direct access to and from the New Albany Expressway. It provides locations for development with excellent visibility and locations for tax revenue producing uses.

Town District

This district is made up of two primary land use areas: mixed use and town residential. Because it is central to the new growth north of New Albany Expressway, and will be served by the arterial roadway connected directly to two interchanges on SR 161, it has the widest variety of permitted uses and the highest densities. The mixed use portion of the town is created as a location for a town center with a green surrounded by combinations of retail, residential (including multi-family), and office uses. It is framed by the roadways and is incorporated into the open space system. Surrounding the mixed use area of the Town District is the residential area. This area is made up of single family homes. It is framed by and interspersed with natural and rural road open space, and should have at its center (within walking distance of as many homes as possible), a school site with abutting recreational open space.

Village District

The land use plan locates three village districts. The villages are directly served by the existing roadway structure either by arterial roadway or collector streets. Each village incorporates significant open space into its land area, and is intended to be surrounded by open space. Additionally, each village should have a center that includes a village green or civic open space. Where village or surrounding area population justify, the village centers should be the location for schools and recreational open space. The village centers, with the related schools and recreation space, should be located to maximize the convenience of walking to these civic amenities.

West Village

This portion of the planning area will encompass a broad range of private and civic uses. It is comprised of the Edge, Neighborhood, and Center districts, each with a distinct land use and density pattern. The West Village focuses residential density and a commercial uses around its center node. The West Village’s boundaries are formed by a lower density edge on the west, a Park Zone on the
Establishment of a green corridor along Rocky Fork Creek will protect critical natural resources and accommodate a multi-use trail system. A school site and public parks are also included to serve the community. The potential School Site is intended to complement a potential park along the Rocky Fork Creek. If not located in this particular area, some school location will be needed to serve the West Village. Preservation and enhancement of the Rocky Fork Creek corridor will continue to be a fundamental element of the Accord. In recognition of increased densities in the West Village, the recommended total width of the corridor will be increased to 500 feet.

Rural Residential District

All land not designated as office, town, or village, is within the Rural Residential District. This land is framed by rural roads and interspersed with publicly accessible stream corridor open space. Permitted uses are limited to open space, agriculture, or residential. Open space is created by the clustering of units.

Park Zone

The area north of Walnut Street has been designated as the Park Zone. Creation of a Metro Park is the primary goal within this area. Extensive discussions have occurred as part of this update process to make the park a reality. Cooperation between Metro Parks officials, the city of Columbus, the village of New Albany and Plain Township has been instrumental in the progress made on this noteworthy effort. The Metro Park will be established within a significant portion of this 2800-acre Park Zone, with a current goal of 1200 acres for the eventual park size.

The majority of this Park Zone was Rural Residential under the previous Accord land use plan and also included the 350-acre North Village. The standards place this entire area, other than current parkland, into the Rural Residential development standards for purposes of any future development. The Metro Park will not utilize all the land in the Park Zone and will be located only where willing sellers come to terms with the Metro Parks, so the exact location of the park cannot currently be determined. Due to this, the Rural Residential standards of development including a limit of 1 unit to the acre will be left in place underlying this entire Park Zone.
Implementation and Administration

How can the community accomplish the goals and objectives it has set for itself? A strategy for implementation is critical to the Accord’s success. The implementation strategies outlined represent an action plan for the community after the plan is adopted by both jurisdictions.

Administration

The implementation strategies must be consistent in both jurisdictions. The ideal is a seamless development. There should be no discernible difference in aesthetics, standards, guidelines, or goals between the village and the city. To assure this seamless approach, the administrative functions should be similar in both jurisdictions.

Oversight

It will be necessary for an implementation panel to assure that future development conforms to the principles and standards set forth by the community through the Accord. Each jurisdiction will appoint three members. Additionally, three members will be jointly appointed for a total of nine members.
When a property in the accord planning area comes in for rezoning or redevelopment:

- Land is annexed into either the city of Columbus or the village of New Albany.

**Procedure**

- Land goes into the Rocky Fork-Blacklick Accord District and shall be developed under the policies and standards in the Rocky Fork-Blacklick Accord. In doing so, the developer is granted a density bonus, the city and the village preserve valuable open space, rural roads, natural features and a seamless appearance.

- Annexation and rezoning may be processed concurrently as separate ordinances.

- Development proposals such as rezonings and plattings are referred to the Rocky Fork-Blacklick Accord Implementation Panel for review.

- The Rocky Fork-Blacklick Accord Implementation Panel makes recommendations to the Planning or Development Commission of either municipality.

- The Planning or Development Commission makes recommendations to the appropriate Council. Council makes a final decision.
Site Plan Review

Pre-Application Phase:
Accord planning staff requests applicants meet with them prior to applying for a rezoning. The pre-application meeting is to discuss in general terms what is planned and to determine which district the proposed development falls. A site plan is not necessary at this point. This is an informal meeting to provide guidance and answer questions from the applicant and to identify any possible issues prior to submission of an application. Ideally, this meeting would be held in conjunction with the pre-application meeting the applicant has with the zoning staff. At the staff’s discretion, this meeting may include staff from other city or village departments.

Application Phase:
An applicant is required to submit site, elevation and general landscaping plans along with a descriptive text to the Accord Planning Staff. After review, a staff report on Accord compliance will be prepared and sent to the Accord Panel, Zoning staff, and the applicant.

The applicant is required to return to the Accord Panel to present the proposed rezoning, answer questions of the Panel, and receive a recommendation of either approval or disapproval. A Record of Proceedings will be completed including the reasons for the recommendation. A copy of the Record of Proceedings will be sent to the applicant, zoning staff and Development Commission in the case of a Columbus proposal, and either the Village Planning Commission or Village Council in the case of a proposal in New Albany.

Conditional Approvals
Occasionally, a conditional approval may be necessary, but generally recommendations of conditional approval will not be given.
The Accord Implementation Panel

The Accord Implementation Panel will serve as a voluntary advisory body to mayors, administrative agencies, and the village and city Councils. The Implementation Panel will advise on all matters related to the execution and administration of the Rocky Fork-Blacklick Accord and the Accord planning area. The Implementation Panel will have all the powers, authority and duties granted to it by ordinances and resolutions of both Councils to the extent that they are not in conflict with the Columbus and New Albany codes, or charters.

The Accord Implementation Panel will monitor the implementation and performance of the Rocky Fork-Blacklick Accord. A report on the status and implementation of the Accord will be submitted annually to each Development or Planning Commission. As a minimum, this status report will list all actions regarding amendments and revisions to the Accord, the status of the plan implementation program and the level to which current development is in compliance with the recommendations of the Accord.

The implementation panel will be comprised of nine members jointly appointed by each municipality. Each panel member will serve a term of three years. Mayoral appointments will be made within thirty days of notification of a vacant seat and will be submitted to both councils for review and concurrence. Members will serve no more than two full three-year terms in succession.

If a vacancy occurs, the mayors will appoint an eligible individual to the remainder of the unexpired term. Eligibility includes residency in either the village of New Albany or the city of Columbus. Some experience in community affairs and a commitment to fulfill the terms of the appointment is an important consideration in the selection of a panel member.
DEVELOPMENT

STANDARDS
Open Space

Some of the desired open space locations are illustrated on the Natural Features Map. The open space system consists of stream corridors, rural road corridors, wetlands, woodlands and development open space. The preservation of open space and the character it creates is a goal of the plan identified early in the process. Strategies to achieve this goal include “clustering” development to maximize the open space. This plan includes a density bonus for developments which conform to the recommended development standards. Density bonuses for each district are included in the district description.

Stream Corridors

These corridors are a structural element of the plan to be achieved by combinations of environmental and flood protection regulations, easements, clustering, and public purchase. Land along the Rocky Fork Creek, Blacklick Creek and Sugar Run corridors should be left in its natural state. Where this is not the current condition, it should revert to that state over time.

It is assumed that hiking, riding and bicycle paths will be constructed through these corridors as part of abutting development or as civic improvements. Motorized vehicles should not be permitted on these paths, with the exception of wheelchairs.

Existing homes and their yards that are within the stream open space corridor will be permitted to remain, and efforts will be made to negotiate a right-of-access for the path, to be sited in such a way as to minimize impact upon the privacy of the abutting homes.
Rural Roads

Rural road-related open space, including a location plan and section, is part of the roadway guidelines. It is the intent of the plan that these open spaces will be left in their natural wooded state, be allowed to revert to that state, or to remain as farmland or grassland. This determination will be made based upon current conditions and future abutting uses. Where existing homes abut the roadway, this rural road open space will not be created.

Development Open Space

The open spaces shown on the Natural Features Map that are not within the stream corridor or part of the rural roads, should be considered as illustrative or prototypical. It is the intent of the plan that these open spaces be created by the clustering of development, and in instances of particularly important open space, by public purchase. It is strongly encouraged that the open space created by clustering of development be connected with the stream and rural road spaces and with each other. Non-contiguous open space is of little visual or environmental value and should not be considered as a basis for achieving a density bonus.

Lot Coverage

Maximum lot coverage shall not exceed 70% including buildings and parking lots. Existing healthy plant material on the site may be counted as open green space if preserved. This means that 30% of the site shall be dedicated to open green space.
General Landscape, Screening and Buffering Standards

Purpose:

When new development occurs, the landscape is often altered or destroyed. In order to preserve the existing rural landscape when and wherever possible, this section requires replacement landscaping and gives credit for the preservation and protection of existing trees and vegetation.

Goals:

• To ensure visual “seamlessness” in the Rocky Fork-Blacklick Accord planning area.
• To ensure street trees are planted in areas of new development.
• To ensure preservation and restoration of existing hedge-rows on the rural roadways.
• To ensure preservation of existing trees and woodland wherever possible.
• To screen more intense uses from those of less intense use.

In order to accomplish the goals set forth in this section the following standards are recommended:

Street Trees

• Street trees shall be required on both sides of new public streets and private streets within residential and commercial districts.
• Trees are to be minimum of two and a half-inch caliper and shall be spaced at a maximum distance of thirty feet on center. In certain situations, due to site constraints, building design, etc., it may be more practical for trees to be grouped. This is acceptable provided the quantity is equivalent to 1 tree per thirty feet. A mix of deciduous and evergreen trees is encouraged except where used solely for screening. This requirement may be waived where existing trees exist.
• Preserve or replace hedgerows on rural roads and arterials

(Hedge-row: fence or boundary of dense vegetation including trees and shrubs.)

• Landscaping within the setback along roadways shall appear natural in character. For an example, observe and imitate the surrounding landscape.
• Within rural road setback there shall be four trees planted per 100 lineal feet in a manner to simulate the natural hedge-row along the roadside. Trees shall be a mix of deciduous, evergreen, and ornamental trees. Trees shall be a minimum of two-inch caliper.
• Understory should be filled in with shrubs that are a minimum of 18” high.
• Landscaping requirements may be waived if healthy plan material exists within the setback area and is preserved by the developer. If a gap exists within the existing trees, infill planting shall be necessary to meet the requirements above.
• Unless otherwise specified, minimum size of all plant material at installation shall be two-inch caliper for deciduous shade trees, six feet high for evergreen trees, and two-inch caliper for ornamental trees/shrubs.
• Landscape designs shall be reviewed by a registered landscape designer or architect.

Tree Preservation
Reasonable and good faith efforts shall be made to preserve existing trees and tree rows occurring in the planning area. Consideration shall be given to laying out streets, lots, structures and parking areas to avoid the unnecessary destruction of wooded areas. Additionally, best management tree preservation practices shall be used to preserve and protect trees during all phases of construction, including the installation of snow fencing at the drip line.

Buffering/Screening
Screening is used to mitigate the impact of more intense uses from less intense uses, and to decrease noise and glare from abutting properties or rights-of-way. Screening is usually accomplished by use of landscaping, mounds, walls and fences.

Headlight Screening
• Headlight screening in parking lots should be a minimum of four (4) feet high.

Mounds
• Mounds may also be used for screening purposes. For example, earth mounds are usually four (4) feet high, continuously uniform except for areas of ingress and egress for roadways. The mound
should have a 3:1 slope that begins at the setback line with a minimum crest of five (5') feet in width. From the crest, the mound should slope downward to meet the existing grade at the right-of-way line. Variations in style and design will be considered.

- Mounds should be landscaped with a mix of shrubs, deciduous, evergreen and ornamental trees.

**Existing Plant Material**

- Screening and mound requirements may be waived if existing plan material (trees and shrubs) within the parking setback area provide sufficiently dense screening within the parcel from the adjacent public right-of-way.

  * All height measurements are at grade level.

**Lighting Standards**

**Purpose:**

To provide light only where light is needed for safety and security and to preserve and protect the rural quality of life in the planning area.

**Goals:**

- To avoid spill-over lighting from commercial development to residential development.
- To avoid light standards out of scale to surrounding development.
- To avoid light pollution of the night sky
- To avoid over-illumination of development and parking lots.

In order to accomplish the goals set forth in this section the following standards are recommended:

- Where used for security purposes or to illuminate walkways, roadways, public facilities, and parking lots, only fully shielded cut-off style outdoor light fixtures shall be used.
- Security lighting should be of the “motion sensor” type. Light from these fixtures should not spill over to adjoining property.
• Outdoor light fixtures should be equipped with automatic timing devices, be shielded, and be focused to minimize light pollution when used to illuminate signs for recreational facilities, buildings, decorative effect, and/or landscape illumination.

• Flashing, rotating or moving exterior lights should be prohibited.

• Outdoor light pole fixtures shall not exceed thirty (30) feet.

• All wiring shall be underground.

• All external outdoor lighting fixtures within a development should be of similar type.

• Ground mounted lighting should be landscaped at its base and shielded to reduce glare. Incandescent lighting should be used with this type of fixture.

• To protect the night sky, illuminated signs for commercial purposes should be turned off between the hours of 11:00 p.m. and sunrise except for businesses that are open to the public during those hours.

• To protect the night sky, outdoor light fixtures installed and maintained upon private property within all districts in the planning area should be turned off between 11:00 p.m. and sunrise except when used for security purposes or to illuminate walkways, roadways and parking lots.

Exempt from recommendations:

• Gas lamps

• Holiday lighting
Legend

- **Arterial Roads-Major**
- **Arterial Roads-Minor**
- **Collector Roads**
- **Rural Roads**

Proposed roads are symbolized with a dashed line.
Roadways

Roadways within the town are of six basic types. The primary roadways, including the arterial roads, rural roads, and collector streets, are to be adopted as part of the Thoroughfare Plan. The location of each of these roadways types are illustrated on the Roadway Plan. In addition to these primary roadway types, sub-collector streets, access streets and service lanes will occur within developments. Dimensioned prototypical plan and sections of these are included as guidelines.

<table>
<thead>
<tr>
<th>Pavement width</th>
<th>R.O.W.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Access</td>
<td>24</td>
</tr>
<tr>
<td>Sub-Collector</td>
<td>26</td>
</tr>
<tr>
<td>Collector</td>
<td>32</td>
</tr>
<tr>
<td>Service Lanes</td>
<td>18</td>
</tr>
<tr>
<td>Arterial</td>
<td>56</td>
</tr>
<tr>
<td>Rural Existing</td>
<td>varies</td>
</tr>
</tbody>
</table>

Street Lights

Street lighting may be appropriate through the study area. If lighting is included as part of a development proposal, it should be evaluated on the appropriateness of the fixture (height, style and color) as well as the type and light level of the luminaire. Street lighting is encouraged at all intersections.
Arterials

The arterial streets are the principal streets within the community. One creates a new spine through the center of the Town District and connects at both ends to interchanges on the New Albany Expressway.

Other arterial roads connect with the central New Albany Expressway interchange and serve the mixed use core of the Town District. Two design sections illustrate the requirements for the arterials where they front retail, office and residential uses.
Rural Roads

This roadway type includes most of the existing roadways. The intent is that for those road segments with existing homes no change in setback or open space be required. Structures which do not meet the setback standard shall maintain their existing setback. New Construction will observe a 250’ setback from the centerline of the road.
Collector Streets

This roadway type is intended to serve each of the villages. Collector streets also provide a second level of roadway within the Town District. The 32-foot pavement width and 40-foot setback from the right-of-way line provides space for higher traffic volumes and on-street parking.
Service Lanes

The service lane roadway type is intended for use within the Town and Village residential areas. The use of service lanes for access to garages within these two districts is highly encouraged.
The Sub-Collector and Access streets are to be used within the Town, Village and Rural Residential areas. These roadways have recommended right-of-way width of 50 feet, with varying widths. The designation will be based upon the level of anticipated traffic to be served which in turn is dependent upon the number of homes served.

Sub – Collector
Access Streets
Office District

There are two office zones contiguous to interchanges along the New Albany Expressway served by arterial roads. The office zones are envisioned as campus-style suburban office development where greens and landscaping play a prominent role in public open space delineation.

Permitted Land Use
Office uses and other significant employment and revenue producing uses.

Land Allocation
Office buildings should be sited in a campus-like manner. Buildings should front major roadways with parking located behind the buildings.

Building arrangements should provide convenient and safe pedestrian connections between buildings and parking lots, and other civic or public uses.

Permitted Density
Base Density: 10,000 square feet per acre.
Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 12,000 square feet per acre.
Streets

a. Streets within the Office District should be two-way.

b. On-street parking is discouraged.

c. Sidewalks should be provided to encourage walking and should be set back a minimum of 10 feet from the street.

d. Street trees should be provided on both sides of the street at a minimum of 40 feet on center.

e. Streets should connect with each other. Cul-de-sacs are discouraged.
Parking

a. Primary parking should be located behind office buildings and not between the primary street and the office buildings. Minimal short-term visitor and “drop-off” parking can be provided at the front of the building.

b. Parking lots between buildings should be interconnected to encourage parking areas shared among buildings and to reduce paved areas.

c. Parking areas should be screened from view by evergreen landscape materials or masonry walls to a height of no less than four feet.

d. Parking areas located behind buildings should include curbed landscaped spaces with deciduous trees. These landscaped areas shall amount to not less than five percent of the vehicular use area and be evenly distributed throughout the parking area to minimize the visual impact of the parking areas.

e. Use of non-automotive transportation such as walking and bicycling is encouraged. Bicycle parking should be convenient, covered and located near all building entrances.

f. The maximum amount of parking permitted is one space per 250 square feet.
Civic Space

a. Office buildings should be set back from the primary street right-of-way a minimum of 50 feet to maintain a natural greenway as a visual amenity.
b. Common open spaces or greens that are framed by buildings and that create a “campus-like” office environment are encouraged.

Site Orientation

a. Buildings should be oriented to front the primary public roadways.
b. All lots should front on public or private roads.
c. When open space between buildings occurs, pedestrian connections shall be established between the rear parking area and the sidewalk in the front of the building.
Architecture

a. Office buildings should be sited in a campus-like manner that will produce a clear sense of place, identity, and encourage interaction and “community” among the users. Buildings should be sited in relationship to each other to provide convenient pedestrian connections between each building, to parking, and to any other civic or public uses within convenient walking distances.

b. The maximum building height is three stories, not to exceed 65 feet in height.

c. Any side of a building which faces a public right-of-way or green shall be of compatible materials and style as the other sides of the building.
Town

The Town District is comprised of two areas: mixed-use; and residential.

Mixed Use Area

The mixed-use area is envisioned as the “town center” with a diversity of commercial and attached residential uses in close proximity to each other.

Permitted Land Use

A wide variety and combination of land uses are permitted in this district including retail, commercial, restaurants, administrative, business and professional office, research facilities, personal services and consumer services, and attached and single family residential.

Permitted Density

Base Density: 8,000 square feet per acre

Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 10,000 square feet per acre.
Residential Uses
The mixed-use residential area is envisioned as an area of single-family and attached residential homes located within walking distance of the mixed-use town center developed at a slightly higher density than village and rural residential development.

Land Allocation
Residential uses may not exceed 25 percent of the mixed-use area.

Permitted Density
Base Density: 1.5 units per acre
Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 6.0 dwelling units per acre net and not more than 3.0 dwelling units per acre gross.
Streets

a. The maximum length of a block is 500 feet.
b. The primary town arterial street should have a 110 feet right-of-way with a landscaped median.
c. Town arterial streets may be two-way with diagonal on-street parking on the retail side of the street.
d. The streetscape should include deciduous street trees planted 40 feet on center.
e. All power and communication utility lines should be underground.
f. Decorative street lighting should be provided.
g. Sidewalks, other than in retail areas, should be four feet wide and located a minimum of ten feet behind the curb.
h. In retail areas, the sidewalk should extend generally from the back of curb to the “build to” line to create a wide comfortable pedestrian area in front of the buildings.
i. The rural 250-foot setback does not apply in this district.
j. Narrower streets are encouraged, where appropriate, to promote a pedestrian friendly scale.
Parking

a. Parking areas should be located behind buildings. Diagonal on-street parking should be provided in front of buildings for retail use only.

b. Parking should be consolidated into public parking lots behind the buildings. Private parking areas for individual commercial uses should be discouraged. Shared parking between individual commercial, retail and residential uses is encouraged.

c. The following parking ratio requirements should not be exceeded:
   - Retail: 1 space per 250 gross square feet
   - Office: 1 space per 250 gross square feet
   - Residential: 2 spaces per unit

These parking ratios should be used in designing parking areas for mixed-use development for which shared parking is encouraged to reduce parking areas.

d. Bicycle parking should be conveniently provided at the front and/or rear of all buildings.

e. Parking areas located behind buildings should contain curbed landscaped spaces with deciduous trees. These landscaped areas shall amount to not less than five percent of the vehicular use area and be located throughout the parking area to minimize the visual impact.

f. Parking lots should be screened from all public right-of-way, residential areas and open spaces by a 4-foot minimum evergreen hedge or masonry wall.

g. When abutting dissimilar uses, a minimum shared 25 foot buffer zone shall be maintained.
Civic / Public Space

a. Common open spaces and/or public greens that are framed by buildings are encouraged.

b. For residential uses, a minimum of 20 percent of the gross site area will be set aside as publicly accessible open space. The open space must be fronted on at least two sides by a public street.
Site Orientation

a. For retail uses along Central College Road a “build-to” line should be established ten feet back from the street right-of-way, which provides for a 30 foot wide setback from the curb with sidewalk and street trees. At least 80 percent of the building elevation must be constructed to the “build to” line.

b. For office and residential uses, a “build to” line should be established 50 feet from the street right-of-way.

c. Attached and/or multi-tenant buildings are encouraged. Excessive gaps and non-usable spaces between buildings are discouraged.

d. When open spaces between buildings occur, pedestrian connections should be established between the rear parking area and the sidewalk in front of the building.

e. Buildings and individual establishments (i.e. shops, stores, offices) should have front and rear entrances whenever possible.
Architecture

a. The massing and architectural detailing of buildings should be stronger and more prominent at corner locations.

b. Individual building length should not exceed 200 feet. Building height should be a minimum of two stories and not exceed three stories.

c. Sloped or pitched roofs are encouraged. Flat roofs are allowed only with highly detailed or decorative cornices.

d. The maximum use of see-through glass is encouraged on the street level of buildings. Reflective, opaque and non-translucent building materials are discouraged at street level. Operable recessed windows on all building levels are encouraged.
e. The rear elevation of buildings facing the parking areas should be designed in a coordinated manner with high quality building materials, lighting and signage. Rear entrances should be attractively designed. Loading and refuse areas should be consolidated, shared and attractively and completely screened.
f. Building materials should be traditional and natural such as brick, stone, wood, and glass.
g. Storefronts should relate directly and clearly to the street. Extensive use of glass is encouraged for storefronts.
h. The building height shall not exceed two and one half stories in appearance. The minimum building height shall be no less than one and one half stories in appearance.
i. Architectural massing shall be broken up to maintain a village scale.
j. Any side of a building which faces a public street, right-of-way, or green, shall be of compatible material in style as the other sides of the building.
k. For multi-family residential development, garage doors shall not face the primary street.
**Town Mixed Use Multi-Family**

The multi-family standards are intended to include development of apartments and condominiums within the context of Town Mixed Use areas. (Refer to the development standards Village Mixed Use Multi-Family on page 122-123.)
Legend

- Town Residential
**Town Residential**

The second component of the Town District is a residential area adjacent to the mixed-use town center. This area is comprised of single-family and attached residential housing in close proximity to school sites and recreational open space.

**Permitted Land Use**

Single-Family Residential

**Permitted Density**

New Albany:

Base Density: 1 unit per acre

Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 1.5 units per acre.

Columbus:

Base Density: 1 unit per acre

Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 5.0 units per acre.
Streets

a. There is a hierarchy of streets including collector, sub-collector and access streets, and service anes within the district.

b. Streets should be two-way with five-foot wide sidewalks on both sides of the street set back 10 feet from the curb line.

c. Street trees should be planted 35 feet on center in the grass strip between the sidewalk and the street curb.
Parking
a. Parking for single-family houses is encouraged in rear lot garages accessible by service lanes. On-street parking is encouraged for visitors and short-term parking.

Civic Space
a. Neighborhood parks should be located within 1,200 feet of single-family houses.
b. Neighborhood parks should range in size from one to ten acres.
c. For developments over 50 lots, a minimum amount of open space should be civic space.
Site Orientation

a. Single-family houses should front onto public open spaces and not back onto public parks or roads.

b. A “build to” line should be established for each classification of neighborhood street as follows:
   - Arterial 50 – 60 feet setback line
   - Collector 40 – 50 feet build to line
   - Sub-Collector 30 – 40 feet build to line
   - Access 25 – 30 feet build to line

c. The maximum average single-family lot width should not exceed 100 feet. For areas where the density exceeds 1.5 dwelling units per acre the maximum average lot width should be no larger than 80 feet.

d. The average single-family lot area should not exceed 15,000 square feet. For areas where the density exceeds 1.5 dwelling units per acre the average lot area should be no larger than 10,000 square feet.
Architecture

a. Sloped or pitched roofs are encouraged.

b. Side-loaded garages are encouraged. When a garage faces the street, the front facade of the garage must be set back a minimum of three feet from the front facade of the house.

c. The maximum width of a garage door which faces the street is ten feet.

d. The massing of each house should be simple and traditional.

e. Traditional and natural looking building materials such as brick, stone, wood, and glass, are encouraged.

f. Building design shall be based on traditional American styles found in the Field Guide to American Architecture, excluding 20th century.
**Town Residential Multi-Family**

The multi-family standards are intended to include development of apartments and condominiums within the context of Town Residential areas. (Refer to the development standards in Village Mixed Use Multi-Family on page 122-123.)
Legend

- Village Mixed Use
**Village Mixed Use**

**Mixed Use Area**
The mixed-use area is to have a diversity of commercial and attached residential uses in close proximity to each other.

**Permitted Land Use**
A wide variety and combination of land uses are permitted in this district including retail, restaurants, administrative business and professional office, research facilities, personal and consumer services, and attached and single-family residential.

**Permitted Density**
- **Base Density:** 8,000 square feet per acre.
- **Density Bonus:** Strict adherence to the development standards of this section may permit an increase in the base density up to 10,000 square feet per acre.

**Land Allocation**
Residential uses may not exceed 35 percent of the mixed-use area.

**Permitted Density**
- **Base Density:** 1.5 units per acre
- **Density Bonus:** Strict adherence to the development standards of this section may permit an increase in the base density of 6.0 dwelling units per acre net and not more than 3.0 dwelling units per acre gross.
Streets

a. The maximum length of a block is 500 feet.
b. The primary town arterial street should have a 110-foot right-of-way with a landscaped median.
c. Town arterial streets may be two-way with diagonal on-street parking on the retail side of the street.
d. The streetscape should include deciduous street trees planted 40 feet on center.
e. All power and communication utility lines should be underground.
f. Decorative street lighting should be provided.
g. Sidewalks, other than in retail areas, should be four feet wide and located a minimum of ten feet behind the curb.
h. In retail areas, the sidewalk should extend generally from the back of curb to the “build to” line to create a wide comfortable pedestrian area in front of the buildings.
i. The rural 250-foot setback does not apply in this district.
j. Narrower streets are encouraged, where appropriate, to protect a pedestrian friendly scale.
Parking

a. Parking areas should be located behind buildings. Diagonal on-street parking should be provided in front of buildings for retail uses only.

b. Parking should be consolidated into public parking lots behind the buildings. Private parking areas for individual commercial uses should be discouraged. Shared parking between individual commercial, retail and residential uses is encouraged.

c. The following parking ratio requirements should not be exceeded:
   - Retail: 1 space per 250 gross square feet.
   - Office: 1 space per 250 gross square feet.
   - Residential: 2 spaces per unit.

These parking ratios should be used in designing parking areas for mixed-use development for which shared parking is encouraged to reduce parking areas.

d. Bicycle parking should be conveniently provided at the front and/or rear of all buildings.

e. Parking areas located behind buildings should contain curbed landscaped spaces with deciduous trees. These landscaped areas shall amount to not less than five percent of the vehicular use area and be located throughout the parking area to minimize the visual impact.

f. Parking lots should be screened from all public right-of-way, residential areas and open space by a 4-foot minimum evergreen hedge or masonry wall.

g. When abutting dissimilar uses, a minimum shared 25-foot buffer zone shall be maintained.
Civic / Public Space

a. Common open spaces and/or public greens that are framed by buildings are encouraged.

b. For residential uses, a minimum of 20 percent of the gross site area will be set aside as publicly accessible open space. This open space must be fronted on at least two sides by a public street.
Site Orientation

a. For retail uses along Central College Road, a “build-to” line should be established ten feet back from the street right-of-way, which provides for a 30-foot wide setback with a sidewalk and street trees. At least 80 percent of the building elevation must be constructed to the “build to” line.

b. For office and residential uses, a “build to” line should be established 50 feet from the street right-of-way.

c. Attached and/or multi-tenant buildings are encouraged. Excessive gaps and non-usable spaces between buildings are discouraged.

d. When open spaces between buildings occur, pedestrian connections should be established between the rear parking area and the sidewalk in front of the building.

e. Buildings and individual establishments (i.e. shops, stores, offices) should have front and rear entrances whenever possible.
Architecture

a. The massing and architectural detailing of buildings should be stronger and more prominent at corner locations.

b. Individual building length should not exceed 200 feet. Building height should be a minimum of two stories and not exceed three stories.

c. Sloped or pitched roofs are encouraged. Flat roofs are allowed only with highly detailed or decorative cornices.

d. The maximum use of see through glass is encouraged on the street level of buildings. Reflective, opaque and non-translucent building materials are discouraged at street level. Operable recessed windows on all building levels are encouraged.

e. The rear elevation of buildings facing the parking areas should be designed in a coordinated manner with high quality building materials, lighting and signage. Rear entrances should be attractively designed. Loading and refuse areas should be consolidated, shared and attractively and completely screened.
f. Building materials should be traditional and natural such as brick, stone, wood and glass.
g. Storefronts should relate directly and clearly to the street. Extensive use of glass is encouraged for storefronts.
h. The maximum building height shall not exceed two and one-half stories in appearance. The minimum building height shall be no less than one and one-half stories in appearance.
i. Architectural massing shall be broken up to maximize a village scale.
j. Any side of a building which faces a public right-of-way, or green shall be of compatible material in style as the other sides of the building.
k. For multi-family residential developments, garage doors shall not face the street.
Village Mixed Use Multi-Family

The multi-family standards are intended to include development of apartments and condominiums within the context of the Village Mixed Use areas.

**Street**

a. There is a hierarchy of streets including collector, sub collector, and access streets, as identified.

b. Streets should be two-way with sidewalks on both sides of the street, set back 10 feet from the curbline. Street trees should be planted 30 feet on center in the grass strip between the sidewalk and the curb. These standards do not apply to access streets.

c. Sidewalks should provide access to the leisure trail system for pedestrians.

d. All power and communication utility lines should be underground.

e. Decorative street lighting should be provided.

**Parking**

a. Parking for multi-family residences is encouraged to occur in rear lot garages accessible by service lanes.

b. Parking areas should be located behind buildings.

c. The parking ratio requirement of 2 spaces per unit should not be exceeded.

d. Parking areas should be well screened from public right-of-ways and open space by landscaping features and setbacks.

e. Parking areas located behind buildings should contain interior landscaping not less than five percent of the vehicular use area and be located throughout the parking area to minimize the visual impact.

**Site Orientation**

a. Multi-family units should front onto public open spaces and never back onto public parks or roads.

b. A “build to” line should be established for each classification of neighborhood street as follows:
   - Arterial 50-60 feet
   - Collector 40-50 feet
   - Sub Collector 30-40 feet
   - Access 25-30 feet

**Open / Public Space**

a. Neighborhood open spaces and/or parks should be located within 1,200 feet of all residential units.

b. For multi-family residential uses, a minimum of 30 percent of the gross site area will be set aside as publicly accessible open space. This open space
must be fronted on at least two sides by a public street.

c. The natural landscape and open space should be incorporated into residential design and development.

Architecture

a. The massing and architectural detailing of each building should be simple and traditional, as consistent with other buildings in the district.

b. The maximum building height should be three stories and the minimum building height should be two stories. The maximum building height should be 45 feet and the maximum building length should be 200 feet.

c. The buildings should be pedestrian in scale.

d. Building materials should be traditional and natural in appearance, such as brick, stone, wood, and glass.

e. All building elevations should be designed in a consistent manner using high quality building materials and lighting.

f. Traditional windows should be used on all sides of the structure.

g. Sloped or pitched roofs are encouraged. Flat roofs are allowed only with highly detailed or decorative cornices.
Legend

- Village Residential
**Village Residential**

The four Village Districts are separate residential communities oriented around a common village green or civic open spaces. The purpose of the village residential districts is to provide the community the civic benefits of traditional neighborhood planning and design.

**Permitted Land Use**

Single-Family Residential

**Permitted Density**

New Albany:

Base Density: 1 dwelling unit per acre

Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 2.0 units per acre.

Columbus:

Base Density: 1 unit per acre

Density Bonus: Strict adherence to the development standards of this section may permit an increase in the base density up to 2.0 units per acre.
Street

a. There is a hierarchy of streets including collector, sub-collector and access streets, and lanes, as identified.

b. Streets should be two-way with five foot wide sidewalks on both sides of the street set back 10 feet from the curb line. Street trees should be planted 30 feet on center in the grass strip between the sidewalk and the street curb.
Parking

a. Parking for single-family houses is encouraged to occur in rear lot garages accessible by alleys.

On-street parking is encouraged for visitors and short-term parking.

Civic Space

a. Neighborhood parks should be located within 1,200 feet of single-family houses.

b. Neighborhood parks should range in size from one to ten acres.

c. A hierarchy of open spaces is encouraged. Each village should have one large open space near the center of development.
Site Orientation

a. Single-family houses should front onto public open spaces and not back onto public parks or roads.
b. A “build to” line should be established for each classification of neighborhood street as follows:
   Arterial 50 feet
   Collector 40 feet
   Sub-Collector 30 feet
   Access 30 feet
c. The maximum single-family lot width should not exceed 90 feet.
d. The average single family lot area should not exceed 12,500 square feet.

Architecture

a. The massing of each house should be simple and traditional.
b. Sloped or pitched roofs are encouraged. Flat roofs are allowed only with highly detailed or decorative cornices.
c. Side-loaded garages are encouraged. When a garage faces the street, the front facade of the garage must be set back a minimum of three feet from the front facade of the house.
d. The maximum width of a garage door which faces the street is ten feet.
e. Building materials should be traditional and natural in appearance, such as brick, stone, wood, and glass.
f. The maximum building height is two and one-half stories and the minimum building height is one and one-half story in appearance.

g. Building design shall be based on traditional American styles found in the Field Guide to American Architecture, excluding 20th century.
West Village - Edge

The Edge district is the least dense, most purely residential part of the West Village. It consists principally of single-family, detached houses with accessory outbuildings. Buildings are situated on larger lots than elsewhere in this district.

Permitted Land Use
Single-Family Residential

Permitted Density
Columbus:
Base Density: 1 unit per acre
Bonus Density: Strict adherence to the development standards of this section may permit an increase in the base density up to 3.0 units per acre.

Development Standards:
The development pattern within this district should adhere to those standards applicable to the Neighborhood Edge District of the Traditional Neighborhood Development Article of the City of Columbus Zoning Code – Chapter 3320 of Columbus City Codes.

If these standards are not used, the Rural Residential District standards should be used to evaluate applications at the base density for this district.
Legend

West Village - Neighborhood
**West Village - Neighborhood**

The largest portion of the West Village is designated as Neighborhood. The Neighborhood district is a primarily residential part of the West Village. It consists of single-family, both attached and detached, houses with one outbuilding permitted on each lot. Buildings are situated on smaller lots with shorter setbacks to the front and side yards.

**Permitted Land Use**

Single-Family  
Multi-Family Residential

**Permitted Density**

Columbus:  
Base Density: 2 units per acre  
Bonus Density: Strict adherence to the development standards of this section may permit an increase in the base density up to 5.0 units per acre.

**Development Standards:**

The development pattern within this district should adhere to those standards applicable to the Neighborhood General District of the Traditional Neighborhood Development Article of the City of Columbus Zoning Code – Chapter 3320 of Columbus City Codes.

If these standards are not used, the Village Residential District standards should be used to evaluate applications at the base density for this district.
Legend

- Dark brown: West Village - Neighborhood Center
- Red: West Village - Neighborhood Center Commercial
West Village - Neighborhood Center

The core of the West Village is the Neighborhood Center. It will build on existing commercial and multi-family zonings at the Central College and Hamilton intersection by organizing community-scale retail, office and higher-density residential uses at the neighborhood’s core. It consists primarily of attached buildings and apartment houses without outbuildings.

Permitted Land Use

Multi-Family Residential

Neighborhood Commercial

Permitted Density

Columbus:

Base Density:  5 units per acre

Bonus Density:  Strict adherence to the development standards of this section may permit an increase in the base density up to 8.0 units per acre.

Development Standards

The development pattern within this district should adhere to those standards applicable to the Neighborhood Center District of the Traditional Neighborhood Development Article of the City of Columbus Zoning Code – Chapter 3320 of Columbus City Codes.

If these standards are not used, the Town Residential District standards should be used to evaluate applications at the base density for this district.
Legend

- Rural Residential
- Park Zone - See Park Zone Standards
Rural Residential

The rural residential district is intended to include low-density residential development within a context of large open spaces and agricultural uses.

Permitted Land Use

Single-Family Residential

Permitted Density

New Albany:
Base Density: 1 unit per acre

Columbus:
Base Density: 1 unit per acre
Streets

a. Two-way streets with a 50-foot right-of-way without parking or curbs are encouraged.

b. Bike paths and sidewalks can be combined for pedestrian use.
Parking
a. On-street parking is discouraged for residents.

Open Space
a. The natural landscape and open space should be incorporated into residential design and development.

b. Within a rural cluster development, there should be a minimum of 50 percent contiguous natural open space.
Site Orientation

a. Single-family houses should front onto public open spaces and not back onto public parks or roads.

b. The average single-family lot width should not exceed 85 feet.

c. The average single-family lot area should not exceed 11,500 square feet.

d. Existing woodlots and fence rows should be preserved and used to structure rural cluster development. Residential development should be at the “edge” of woodlots and fence rows rather than “in” the woodlots. The existing landscape structure should be preserved and used to frame rural cluster development.
Architecture

a. The massing of each house should be simple and traditional.

b. Sloped or pitched roofs are encouraged. Flat roofs are allowed only with highly detailed or decorative cornices.

c. Side-loaded garages are encouraged. When a garage faces the street, the front facade of the garage must be set back a minimum of three feet from the front façade of the house.

d. The maximum width of a garage door which faces the street is ten feet.

e. Building materials should be traditional and natural in appearance, such as brick, stone, wood, and glass.

f. The maximum building height should be two and one-half stories and the minimum building height should be one and one half story in appearance.
Legend

- Park Zone
- Existing Park
**Park Zone**

The Park Zone has been designated as the location for the proposed Metro Park. The Metro Park is intended to incorporate a significant portion of this 2800-acre Park Zone, with a current goal of 1200 acres for the eventual park size.

**Permitted Land Use**

Parkland

Single-Family Residential

**Permitted Density**

Park Density: 0 units per acre

Development Density: 1 unit per acre

**Development Standards:**

Portions of this district developed as a residential use should meet the Rural Residential District standards.
REFERENCES


City of Columbus. *Columbus Comprehensive Plan*. Department of Trade and Development: Columbus, Ohio, 1993

City of Columbus. *Storm Water Drainage Manual*. Department of Public Utilities, Columbus, Ohio 1991


*Establishing an Easement Program to Protect Historic, Scenic and Natural Resources*. National Trust for Historic Preservation: Washington, D.C., 1980


Schueler, Tom. *Site Planning for Stream Protection*. Center for Watershed Protection: Silver Spring, Maryland, 1995


Western Reserve Conservation Council et al. *Common Groundwork: a practical guide to protecting urban and rural land*. Lake and Geauga Soil and Water Conservation District Institute for Education: Chagrin Falls, Ohio, 1993

Yoder, C. *The integrated Biosurvey as a Tool for Evaluation of Aquatic Life Use Attainment and Impairment in Ohio Surface Waters*. Biological Criteria Research and Regulation, 1991